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 C O N F I D E N T I A L STATE 188148

E.O. 12356: DECL: OADR
 TAGS: MARR, NATO
 SUBJECT: INFRASTRUCTURE - EXPLOITING RECENT
 CONGRESSIONAL ACTIVITY

1. CONFIDENTIAL - ENTIRE TEXT.
2. THE CLOSE-CALL FAILURE OF THE NUNN AMENDMENT AND THE RESOUNDING APPROVAL (94-3) OF THE SUBSTITUTE COHEN AMENDMENT PROVIDE A BASIS FOR FOLLOW-THROUGH WITH ALLIED PERMREPS WITH A VIEW TO STIMULATING INCREASED PERFORMANCE IN KEY AREAS.
3. AS YOU WELL UNDERSTAND, CONGRESSIONAL PERCEPTIONS OF INADEQUATE ALLIED EFFORTS ARE DEEP-SEATED AND ARE VIRTUALLY CERTAIN TO CAUSE RECURRING EFFORTS TO REDRESS PERCEIVED BURDENSARING INEQUITIES IN ONE WAY OR ANOTHER. SENATOR NUNN SUPPORTED THE COHEN SUBSTITUTION AND MADE IT CLEAR THAT WHILE HIS MOTIVE IS NOT TO CUT U.S. TROOP LEVELS BUT TO INFLUENCE A POSITIVE ALLIED RESPONSE, HE WILL CONTINUE TO PRESS HIS AMENDMENT IN ACTING ON KEY DEFENSE LEGISLATION UNLESS AND UNTIL HE SEES SIGNS OF SIGNIFICANT ALLIED ACTION.
4. WE BELIEVE IT IS THEREFORE OF THE UTMOST IMPORTANCE TO ENCOURAGE NATO ACTION TOWARD OVERCOMING KEY SHORTFALLS SUCH AS THOSE EMPHASIZED IN THE NUNN AMENDMENT. IN THIS CONNECTION, YOU SHOULD PURSUE THIS MATTER WITH PERMANENT REPRESENTATIVES, SUBJECT TO YOUR JUDGMENT AS TO THE TIMING, FORUM, AND INDIVIDUAL OR COLLECTIVE INTERVENTIONS. OUR GOAL IS TO STIMULATE REAL IMPROVEMENT ON THE FOLLOWING MEASURES, AS WELL AS ON ANY OTHERS THAT WOULD CONSTITUTE HIGHLY VISIBLE EVIDENCE TO THE CONGRESS AND THE PUBLIC OF SIGNIFICANT ALLIED BURDENSARING.

- A. ALLIED AGREEMENT ON A SIX-YEAR INFRASTRUCTURE PROGRAM CEILING WHICH RESPONDS TO THE REAL MILITARY REQUIREMENTS, AND WHICH IN PARTICULAR IS ADEQUATE TO INSURE COMMON FUNDING OF EACH OF THE FOLLOWING:

- (1) MINIMUM ESSENTIAL FACILITIES (MEF)

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(2) ADDITIONAL ESSENTIAL OPERATING FACILITIES (EOF); AND

(3) AIRFIELD SURVIVAL MEASURES (ASM INCLUDING SHELTERS)
REQUIRED TO SUPPORT DEPLOYMENT OF U.S. REINFORCEMENT
AIRCRAFT INCLUDED IN THE ANNUAL U.S. RESPONSE TO THE
DEFENSE PLANNING QUESTIONNAIRE (DPQ).

- B. TANGIBLE PROGRESS TOWARD 30 DAY SUPPLY LEVEL OF
AIR AND GROUND MUNITIONS.

5. FYI: IN CONNECTION WITH THE ITEM A (3) ABOVE,
REQUEST YOUR VIEWS AS TO THE FEASIBILITY AND TIMING OF
A U.S. INITIATIVE PROPOSING ESTABLISHMENT OF A NEW
SPECIAL COMMON FUND FOR SHELTERS, ASIDE FROM REGULAR
INFRASTRUCTURE PROGRAM CEILING, LIKE THE EUROPEAN
DEFENSE IMPROVEMENT PROGRAM (EDIP) FUND; BUT IN THIS
CASE COMMONLY FUNDED BY ALL INCLUDING THE U.S. END FYI.
SHULTZ
END OF MESSAGE

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